



Toledo Lucas County Homelessness Board

# Point-in-Time 2015 Community Report

November 4, 2015  
Toledo Lucas County Homelessness Board  
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In the early morning hours of January 28<sup>th</sup>, 2015, volunteers from the community, homelessness organizations, the City of Toledo, and members of the Toledo Lucas County Homelessness Board, began the Point-in-Time Count: To take a snapshot of the homeless population on one night. The first task was finding and surveying unsheltered homeless persons within Lucas County. The night count, which began at midnight and lasted through five (5) am, was followed by the day count, which started at eight (8) am. Volunteers, who were placed strategically around the city—with centralized operations at United Way—welcomed, surveyed, and offered hats, socks and other essentials to those arrived.

Data collected from the Unsheltered Counts was paired with data from sheltered persons within the Toledo Homeless Management Information System (HMIS) and was used to generate the Point-in-Time Count Report, which was delivered to the Department of Housing and Urban Development (HUD) on May 15<sup>th</sup>, 2015. The numbers contained in that report are presented in this Continuum of Care and community-at-large report.

## **Data Definitions**

HUD divides homeless persons into one of three household types: Households without Children, Households with Adults and Children, and Households with Only Children. Data reported to HUD also falls into these categories, and this report will present them the same way. HUD further identifies subpopulations which warrant greater attention: Chronically Homeless, Veterans, and Persons with Disabilities. This data, along with basic demographic data, are included in this report. The other major division of data is by provider type: Emergency Shelter, Transitional Housing, Safe Haven and Unsheltered. All forms of Permanent Supportive Housing are not counted as part of the Point-in-Time Count.

## **Methods**

Using HUD standards, various methods were used to collect, refine and format the data. HUD example surveys were modified, and used to collect unsheltered data. HMIS data standards were used to direct the collection in sheltered populations. Bowman Systems, Inc, the provider of Toledo HMIS software, created Point-in-Time reports using the HUD report standards. For missing data—which could take the form of missing data or HUD approved answers like “Client Refused” and Client Doesn’t Know”—HUD’s Extrapolation Tool was used to approximate the data. All information was entered into HUD’s Homelessness Data Exchange website, which compares data as it’s entered.

## **Participating Agencies**

Sheltered PIT counts for the following agencies were pulled from HMIS: ADAMS House, Aurora Project, Beach House Family Shelter, Family House Shelter, Harbor House, La Posada Family Shelter, N.A.O.M.I. House, NPI’s Haven, NPI’s Road to Recovery, Open Door Ministry, SPCC

Dwelling Place, St. Paul's Community Center Shelter, and St. Paul's Winter Crisis Program. Sheltered PIT counts for the following agencies were compiled using surveys: Bethany House, Cherry Street Men's Shelter, Cherry Street Sparrow's Nest, Toledo Gospel Rebekah's Haven, Toledo Gospel Rescue Mission, and YWCA Battered Women's Shelter.

## **Data Descriptions**

All data tables are taken directly from the HUD Homeless Data Exchange reports created by HUD after Point-in-Time submission.

### ***All Households***

#### *Households without Children (tables 1a-d)*

A Household without Children is defined as a household comprised of one or multiple persons above the age of eighteen (18). Also known as Adult Only, many Households without Children within our Continuum of Care are single adults.

#### *Households with Adults and Children (tables 2a-d)*

A Household with Adults and Children is defined as a household comprised of at least two persons (but possibly more), with one who is over the age of eighteen (18) and one who is under the age of eighteen (18). A Parenting Youth household is a Household with Adults and Children where the adult is between the ages eighteen (18) and twenty-four (24).

#### *Households with Only Children (tables 3a-d)*

A Household with Only Children is defined as a household of one or more persons all under the age of eighteen (18). Also known as Unaccompanied Youth, the Toledo/Lucas County Continuum is not authorized by HUD to house Households with Only Children. The tables for this category reflect this, having zeros (0) for each category.

#### *All Households (tables 4a-d)*

All three household types are combined to create the All Households tables.

### ***Veteran Households***

#### *Veteran Households without Children (tables 5a-d)*

Same as All Households without Children, but including only households with a Veteran. Most of these household are single adults.

### *Veteran Households with Adults and Children (tables 6a-d)*

Same as All Households with Adults and Children, but including at least one Veteran. We didn't report any Veteran Households with Adults and Children. The tables for this category reflect this, having zeros (0) for each category.

### *All Veteran Households (tables 7a-d)*

Both veteran household types are combined to create all Veterans Household Tables.

## **Subpopulations**

### *Chronically Homeless (tables 8a & b)*

Chronically homeless, as defined within the report, is based upon three questions: Does the person have a disabling condition? Has the person been continuously homeless for more than one year? How many times has the person been homeless in the past three years? If the person has a disabling condition and either been continuously homeless for more than a year or been homeless four or more times in three years, then the person is considered to be chronically homeless. For the purposes of this report, homeless includes places not meant for human habitation, stays in emergency shelter or hotel stays paid with emergency shelter vouchers, stays in transitional housing, and stays in safe havens.

### *Other Subpopulations (table 9)*

This section includes the persons with serious mental illnesses, substance abuse disorders, adults infected with HIV/AIDS and victims of domestic violence.

## **Data Tables**

The following pages include the data tables.

## Tables 1a-d: Persons in Households without Children

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Total Number of Households	274	100	10	11	395
Total Number of persons (Adults)	276	100	10	14	400
Number of Persons (18 - 24)	40	8	0	1	49
Number of Persons (over age 24)	236	92	10	13	351

Gender (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Female	72	42	3	3	120
Male	204	57	7	11	279
Transgender (male to female)	0	1	0	0	1
Transgender (female to male)	0	0	0	0	0

Ethnicity (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Non-Hispanic/Non-Latino	258	97	10	11	376
Hispanic/Latino	18	3	0	3	24

Race (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
White	118	60	2	9	189
Black or African-American	150	35	7	5	197
Asian	1	0	0	0	1
American Indian or Alaska Native	1	0	0	0	1
Native Hawaiian or Other Pacific Islander	0	1	0	0	1
Multiple Races	6	4	1	0	11

## Tables 2a-d: Persons in Households with Adults and Children

	Sheltered			Unsheltered	Total
	Emergency	Transitional			
Total Number of Households	42	10		1	53
Total Number of persons (Adults & Children)	131	31		2	164
Number of Persons (under age 18)	83	19		1	103
Number of Persons (18 - 24)	15	3		0	18
Number of Persons (over age 24)	33	9		1	43

Gender (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional			
Female	83	22		1	106
Male	48	9		1	58
Transgender (male to female)	0	0		0	0
Transgender (female to male)	0	0		0	0

Ethnicity (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional			
Non-Hispanic/Non-Latino	118	27		2	147
Hispanic/Latino	13	4		0	17

Race (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional			
White	17	21		2	40
Black or African-American	86	8		0	94
Asian	0	0		0	0
American Indian or Alaska Native	0	0		0	0
Native Hawaiian or Other Pacific Islander	0	0		0	0
Multiple Races	28	2		0	30

**Tables 3a-d: Persons in Households with Only Children**

	Sheltered			Unsheltered	Total
	Emergency	Transitional			
Total Number of Households	0	0		0	0
Total Number of children (under age 18)	0	0		0	0

Gender (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional			
Female	0	0		0	0
Male	0	0		0	0
Transgender (male to female)	0	0		0	0
Transgender (female to male)	0	0		0	0

Ethnicity (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional			
Non-Hispanic/Non-Latino	0	0		0	0
Hispanic/Latino	0	0		0	0

Race (adults and children)	Sheltered			Unsheltered	Total
	Emergency	Transitional			
White	0	0		0	0
Black or African-American	0	0		0	0
Asian	0	0		0	0
American Indian or Alaska Native	0	0		0	0
Native Hawaiian or Other Pacific Islander	0	0		0	0
Multiple Races	0	0		0	0



## Tables 4a-d: Total Households and Persons

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Total Number of Households	316	110	10	12	448
Total Number of Persons	407	131	10	16	564
Number of Children (under age 18)	83	19		1	103
Number of Persons (18 to 24)	55	11	0	1	67
Number of Persons (over age 24)	269	101	10	14	394

### Gender

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Female	155	64	3	4	226
Male	252	66	7	12	337
Transgender (male to female)	0	1	0	0	1
Transgender (female to male)	0	0	0	0	0

### Ethnicity

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Non-Hispanic/Non-Latino	376	124	10	13	523
Hispanic/Latino	31	7	0	3	41

### Race

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
White	135	81	2	11	<b>229</b>
Black or African-American	236	43	7	5	<b>291</b>
Asian	1	0	0	0	<b>1</b>
American Indian or Alaska Native	1	0	0	0	<b>1</b>
Native Hawaiian or Other Pacific Islander	0	1	0	0	<b>1</b>
Multiple Races	34	6	1	0	<b>41</b>

**Tables 5a-d: Veterans in Households without Children**

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Total Number of Households	7	23	1	2	33
Total Number of Persons	7	23	1	4	35
Total Number of Veterans	7	23	1	2	33

Gender (veterans only)	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Female	0	0	0	0	0
Male	7	23	1	2	33
Transgender (male to female)	0	0	0	0	0
Transgender (female to male)	0	0	0	0	0

Ethnicity (veterans only)	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Non-Hispanic/Non-Latino	5	23	1	2	31
Hispanic/Latino	2	0	0	0	2

Race (veterans only)	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
White	3	15	0	2	20
Black or African-American	3	8	1	0	12
Asian	0	0	0	0	0
American Indian or Alaska Native	0	0	0	0	0
Native Hawaiian or Other Pacific Islander	0	0	0	0	0
Multiple Races	1	0	0	0	1

## Tables 6a-d: Veterans Households with Adults and Children

	Sheltered		Unsheltered	Total
	Emergency	Transitional		
Total Number of Households	0	0	0	0
Total Number of Persons	0	0	0	0
Total Number of Veterans	0	0	0	0

Gender (veterans only)	Sheltered		Unsheltered	Total
	Emergency	Transitional		
Female	0	0	0	0
Male	0	0	0	0
Transgender (male to female)	0	0	0	0
Transgender (female to male)	0	0	0	0

Ethnicity (veterans only)	Sheltered		Unsheltered	Total
	Emergency	Transitional		
Non-Hispanic/Non-Latino	0	0	0	0
Hispanic/Latino	0	0	0	0

Race (veterans only)	Sheltered		Unsheltered	Total
	Emergency	Transitional		
White	0	0	0	0
Black or African-American	0	0	0	0
Asian	0	0	0	0
American Indian or Alaska Native	0	0	0	0
Native Hawaiian or Other Pacific Islander	0	0	0	0
Multiple Races	0	0	0	0

## Tables 7a-d: Total Veterans Households and Persons

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Total Number of Households	7	23	1	2	33
Total Number of Persons	7	23	1	4	35
Total Number of Veterans	7	23	1	2	33

Gender	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Female	0	0	0	0	0
Male	7	23	1	2	33
Transgender (male to female)	0	0	0	0	0
Transgender (female to male)	0	0	0	0	0

Ethnicity	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Non-Hispanic/Non-Latino	5	23	1	2	31
Hispanic/Latino	2	0	0	0	2

Race	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
White	3	15	0	2	20
Black or African-American	3	8	1	0	12
Asian	0	0	0	0	0
American Indian or Alaska Native	0	0	0	0	0
Native Hawaiian or Other Pacific Islander	0	0	0	0	0
Multiple Races	1	0	0	0	1

## Tables 8a&b: Chronically Homeless Subpopulations

Chronically Homeless Subpopulations	Sheltered		Unsheltered	Total
	Emergency Shelters	Safe Haven		
Chronically Homeless Individuals	28	4	4	<b>36</b>
Chronically Homeless Families (Total Number of Families)	2		1	<b>3</b>
Chronically Homeless Families (Total Persons in Household)	4		2	<b>6</b>

Chronically Homeless Veterans	Sheltered		Unsheltered	Total
	Emergency Shelters	Safe Haven		
Chronically Homeless Individuals	2	0	0	<b>2</b>
Chronically Homeless Families (Total Number of Families)	0		0	<b>0</b>
Chronically Homeless Families (Total Persons in Household)	0		0	<b>0</b>

## Table 9: Other Homeless Subpopulations

Other Homeless Subpopulations	Sheltered	Unsheltered	Total
	Persons in emergency shelters, transitional housing and safe havens		
Adults with a Serious Mental Illness	126	9	<b>135</b>
Adults with a Substance Use Disorder	109	2	<b>111</b>
Adults with HIV/AIDS	2	0	<b>2</b>
Victims of Domestic Violence	65	2	<b>67</b>

# Comparing 2015 to Previous PITs

## *Changes in Data Collection*

HUD changes data collection standards regularly, sometimes yearly. While some data is always collected (individual homeless, family homeless, gender/male & female), other data is added or subtracted to better define the information HUD wants to see. In the following sections, a blank space in a table means the data was not required to be collected by HUD.

## *Data Sets*

We have PIT data going back multiple years. However, in order to get the most accurate data comparison, we'll only be going back four years, from 2012 to 2015. This allows to compare data consistently, without having gaps to fill in. Each specific comparison set includes a data table and charts based on that table. Where some gaps in the data are still wide, empty years have been omitted from the graphs.

## *Data Set Descriptions*

PIT dates are given in the table, along with the corresponding households, individuals and their age breakdowns. HUD didn't require the demographics prior to 2014, so there are wide gaps of data unavailable for gender, race and ethnicity.

### *Sheltered Homeless with Demographics (Set 1)*

The first set of comparison data is the sheltered homeless and their demographic information (gender, race, and ethnicity).

### *Unsheltered Homeless with Demographics (Set 2)*

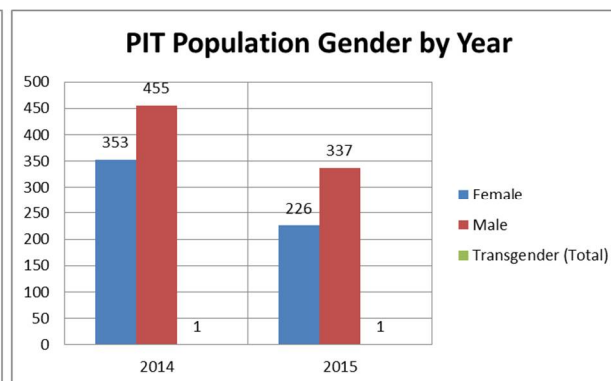
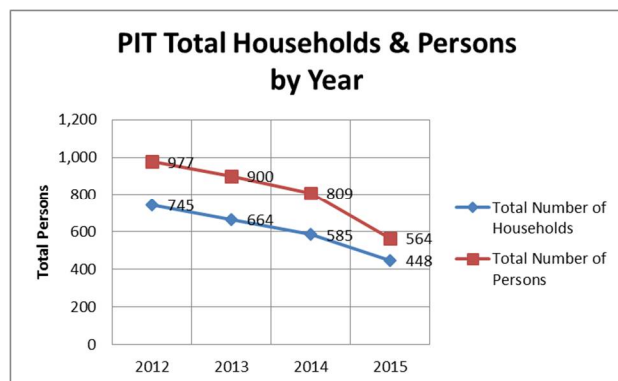
The second set of comparison data presents unsheltered homeless and their demographic data over the past four years.

### *Subpopulations (Set 3)*

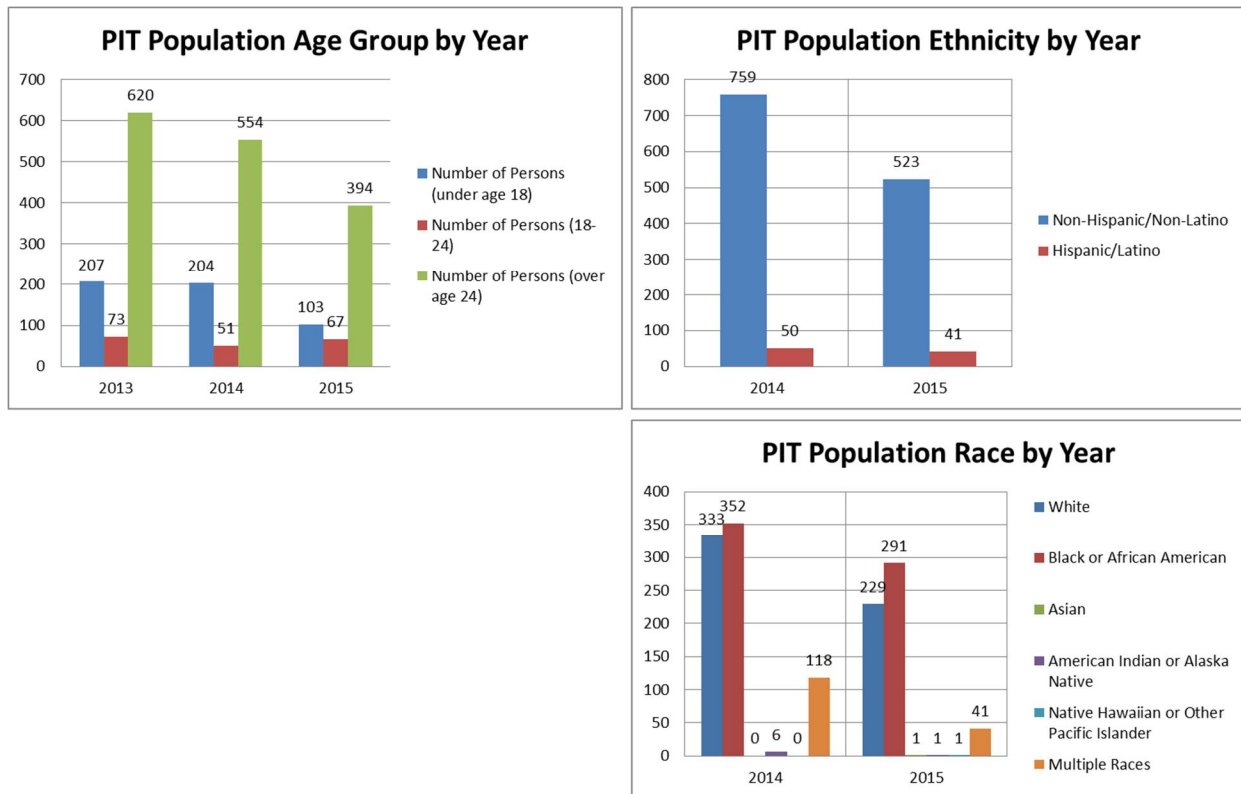
The third set of comparison data presents the homeless subpopulations, which are the chronically homeless, adults with seriously mental illness, adults with substance abuse disorders, adults with HIV/Aids, and adult victims of domestic violence. Data is broken into sheltered and unsheltered homeless.

Set 1

<b>Totals (all Homeless/Sheltered)</b>				
<b>PIT Date</b>	<b>1/25/2012</b>	<b>1/29/2013</b>	<b>1/28/2014</b>	<b>1/28/2015</b>
	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Total Number of Households	745	664	585	448
Total Number of Persons	977	900	809	564
	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Number of Persons (under age 18)		207	204	103
Number of Persons (18-24)		73	51	67
Number of Persons (over age 24)		620	554	394
	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
<b>Gender</b>				
Female			353	226
Male			455	337
Transgender (Total)			1	1
Transgender (M-F)			1	1
Transgender (F-M)				0
	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
<b>Ethnicity</b>				
Non-Hispanic/Non-Latino			759	523
Hispanic/Latino			50	41
	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
<b>Race</b>				
White			333	229
Black or African American			352	291
Asian			0	1
American Indian or Alaska Native			6	1
Native Hawaiian or Other Pacific Islander			0	1
Multiple Races			118	41



## Set 1 – Continued



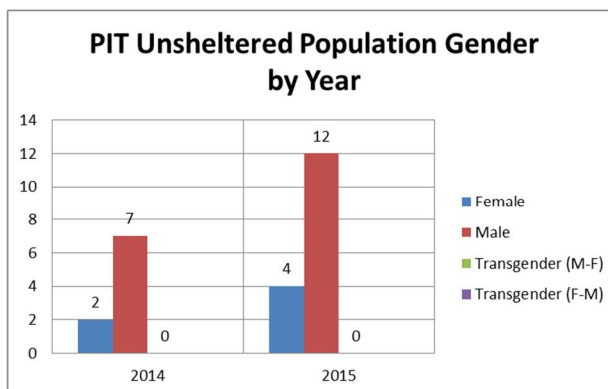
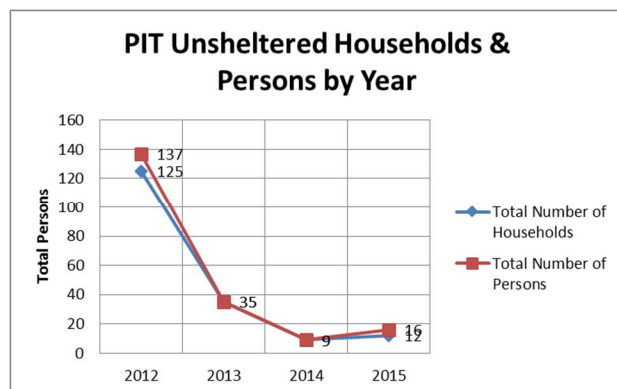
## Set 1 – Analysis

The totals of sheltered individuals and households has been declining steadily since 2012. Males are more prevalent than females, though not a significant degree. Transgender population is small and consistent between the 2014 and 2015 PITs. Individuals over the age of 24 make up the bulk of the individuals in every year, while children (1–17) and young adults (18–24) are significantly represented. Non-Hispanic/Non-Latinos make up the largest population regarding ethnicity. For race, blacks and whites make up the bulk of the sheltered population.

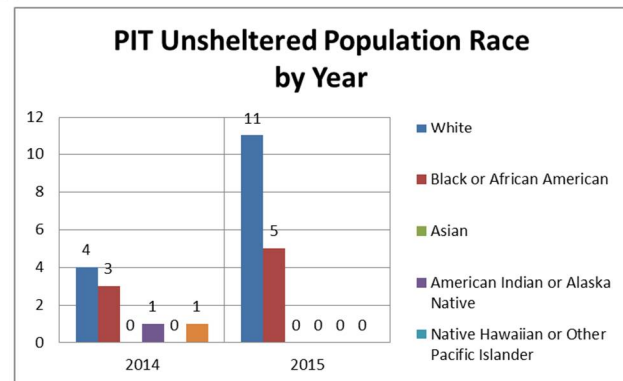
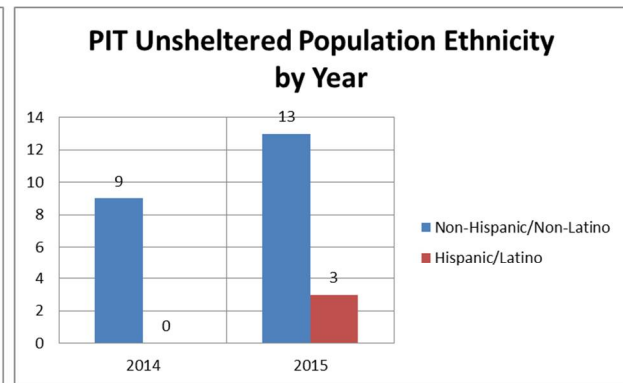
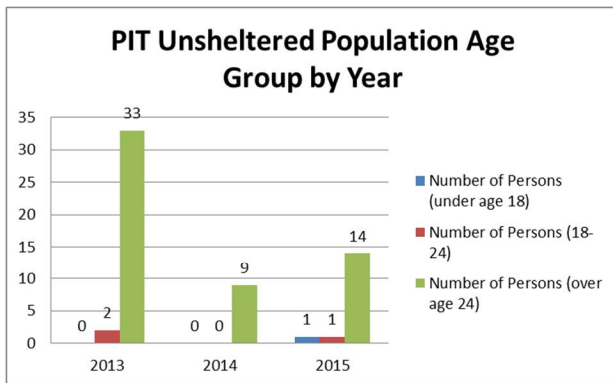


## Set 2

<b>Totals (Homeless/Unsheltered)</b>				
<b>PIT Date</b>	<b>1/25/2012</b>	<b>1/29/2013</b>	<b>1/28/2014</b>	<b>1/28/2015</b>
	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Total Number of Households	125	35	9	12
Total Number of Persons	137	35	9	16
	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Number of Persons (under age 18)		0	0	1
Number of Persons (18-24)		2	0	1
Number of Persons (over age 24)		33	9	14
<b>Gender</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Female			2	4
Male			7	12
Transgender (M-F)			0	0
Transgender (F-M)			0	0
<b>Ethnicity</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Non-Hispanic/Non-Latino			9	13
Hispanic/Latino			0	3
<b>Race</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
White			4	11
Black or African American			3	5
Asian			0	0
American Indian or Alaska Native			1	0
Native Hawaiian or Other Pacific Islander			0	0
Multiple Races			1	0



## Set 2 – Continued

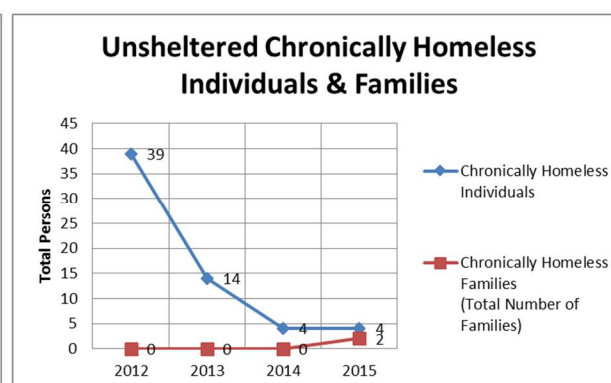
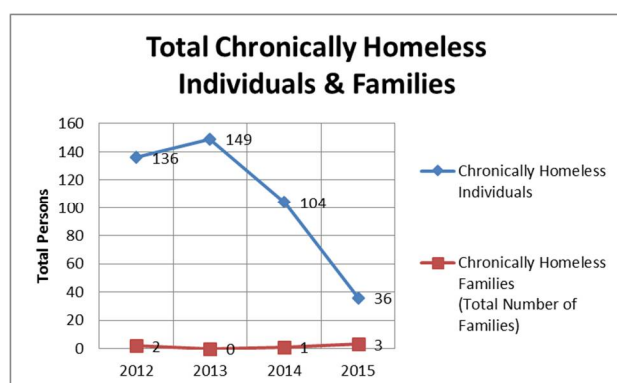


## Set 2 – Analysis

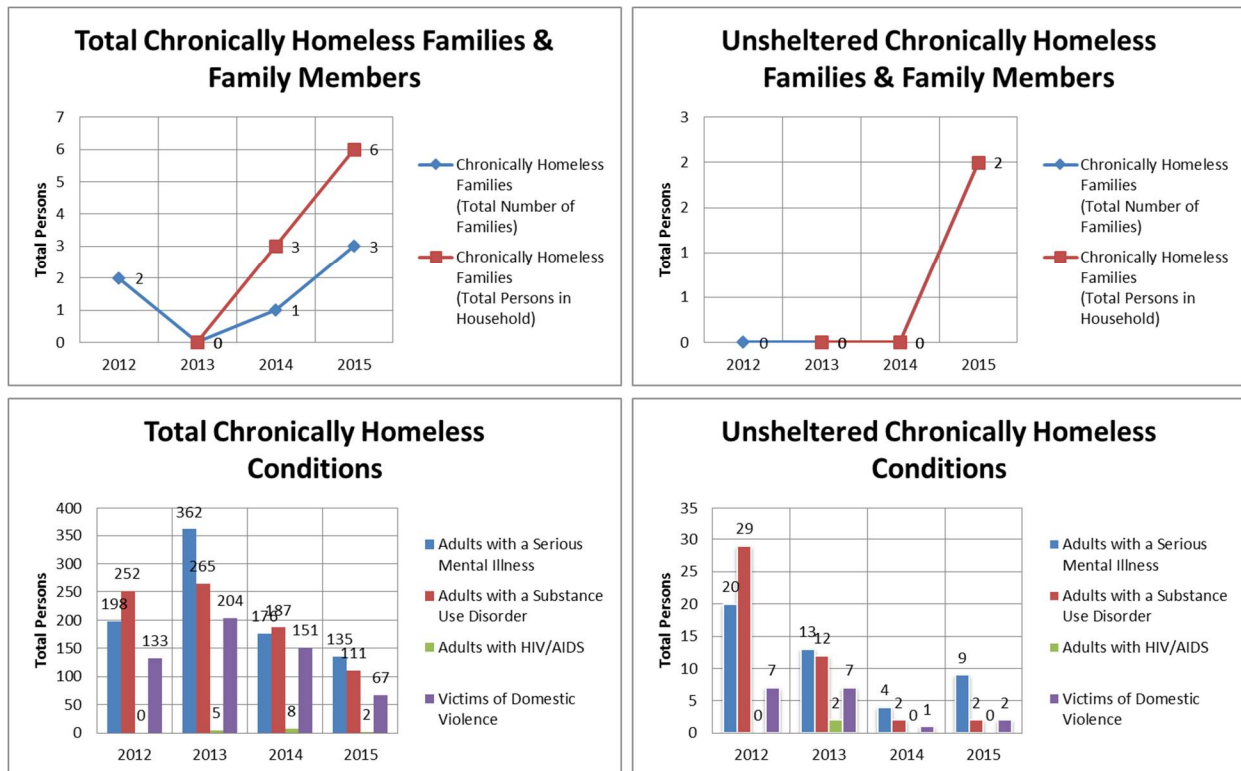
The totals of unsheltered individuals and households declined between 2012 and 2014. In 2015 we experienced a slight uptick in the totals of unsheltered. Males are more prevalent than females, though not a significant degree. There were no transgender persons identified in the unsheltered PIT in either 2014 or 2015. Individuals over the age of 24 make up the bulk of the individuals in every year. Children (1–17) and young adults (18–24) appear infrequently in the unsheltered PIT. Non-Hispanic/Non-Latinos make up the largest population regarding ethnicity. For race, blacks and whites make up the bulk of the unsheltered population.

Set 3

<b>Subpopulations</b>				
<b>PIT Date</b>	<b>1/25/2012</b>	<b>1/29/2013</b>	<b>1/28/2014</b>	<b>1/28/2015</b>
<b>Sheltered</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Chronically Homeless Individuals	136	149	104	36
Chronically Homeless Families (Total Number of Families)	2	0	1	3
Chronically Homeless Families (Total Persons in Household)		0	3	6
	2012	2013	2014	2015
Adults with a Serious Mental Illness	198	362	176	135
Adults with a Substance Use Disorder	252	265	187	111
Adults with HIV/AIDS	0	5	8	2
Victims of Domestic Violence	133	204	151	67
<b>Unsheltered</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
Chronically Homeless Individuals	39	14	4	4
Chronically Homeless Families (Total Number of Families)	0	0	0	2
Chronically Homeless Families (Total Persons in Household)		0	0	2
	2012	2013	2014	2015
Adults with a Serious Mental Illness	20	13	4	9
Adults with a Substance Use Disorder	29	12	2	2
Adults with HIV/AIDS	0	2	0	0
Victims of Domestic Violence	7	7	1	2



### Set 3 – Continued



### Set 3 – Analysis

There have been significant decreases in the number of chronically homeless since 2013. There was a definition change between 2014 and 2015, which likely caused the numbers to drop further. The numbers of chronic unsheltered individuals has dropped, while the numbers of families spiked to two in 2015. Sheltered families and family member has been rising slightly from a low of zero in 2013. Significant portions of the both the sheltered and unsheltered homeless populations are effected by serious mental illness, substance abuse and domestic violence. Persons reporting multiple conditions are reported in each applicable category.

### Closing Remarks

In June and July, HUD contacted TLCHB to review certain data elements. Corrections were made, and the changes were accepted on July 17<sup>th</sup>. While the submission process is completed, as of the July 28<sup>th</sup>, 2015, HUD has not confirmed the PIT for inclusion in the Annual Homeless Assessment Report (AHAR).

The Toledo Lucas County Homelessness Board and the Toledo Homeless Information Management System would like to thank all community members and volunteers for helping us complete this important project.